CERTIFICATION OF ENROLLMENT

SUBSTITUTE SENATE BILL 5670

Chapter 306, Laws of 1991 (partial veto)

52nd Legislature 1991 Regular Session

CHILDREN--MENTAL HEALTH--SCREENING AND TREATMENT SERVICES

EFFECTIVE DATE: 7/28/91

Passed by the Senate April 28, 1991 Yeas 46 Nays 0

JOEL PRITCHARD

President of the Senate

Passed by the House April 28, 1991 Yeas 98 Nays 0

JOE KING

Speaker of the
House of Representatives

Approved May 20, 1991, with the exception of section 4, which is vetoed. CERTIFICATE

I, Gordon Golob, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SUBSTITUTE SENATE BILL 5670** as passed by the Senate and the House of Representatives on the dates hereon set forth.

GORDON A. GOLOB

Secretary

FILED

May 20, 1991 - 2:18 p.m.

BOOTH GARDNER
Governor of the State of Washington

Secretary of State State of Washington

SUBSTITUTE SENATE BILL 5670

AS RECOMMENDED BY THE CONFERENCE COMMITTEE

Passed Legislature - 1991 Regular Session

State of Washington 52nd Legislature 1991 Regular Session

By Senate Committee on Health & Long-Term Care (originally sponsored by Senators Niemi and West).

Read first time March 6, 1991.

- 1 AN ACT Relating to screening and treatment of children for mental
- 2 health services; amending RCW 71.24.015, 71.24.025, 71.24.035, and
- 3 71.24.045; creating new sections; and repealing RCW 71.24.800.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 71.24.015 and 1989 c 205 s 1 are each amended to read
- 6 as follows:
- 7 It is the intent of the legislature to establish a community mental
- 8 health program which shall help people experiencing mental illness to
- 9 retain a respected and productive position in the community. This will
- 10 be accomplished through programs which provide for:
- 11 (1) Access to mental health services for adults ((and children)) of
- 12 the state who are acutely mentally ill, chronically mentally ill, or
- 13 seriously disturbed((, or chronically mentally ill)) <u>and children of</u>
- 14 the state who are acutely mentally ill, severely emotionally disturbed,
- 15 or seriously disturbed, which services recognize the special needs of

- 1 underserved populations, including minorities, children, the elderly,
- 2 disabled, and low-income persons. It is also the purpose of this
- 3 chapter to ((ensure that)) promote the early identification of mentally
- 4 <u>ill</u> children ((in need of mental health care and treatment)) and to
- 5 <u>ensure that they</u> receive the <u>mental health</u> care and treatment <u>which is</u>
- 6 appropriate to their developmental level. This care should improve
- 7 home, school, and community functioning, maintain children in a safe
- 8 <u>and nurturing home environment</u>, and ((to)) <u>should</u> enable treatment
- 9 decisions to be made in response to clinical needs ((and)) in
- 10 accordance with sound professional judgment while also recognizing
- 11 parents' rights to participate in treatment decisions for their
- 12 children;
- 13 (2) Accountability of services through state-wide standards for
- 14 monitoring and reporting of information;
- 15 (3) Minimum service delivery standards;
- 16 (4) Priorities for the use of available resources for the care of
- 17 the mentally ill;
- 18 (5) Coordination of services within the department, including those
- 19 divisions within the department that provide services to children,
- 20 between the department and the office of the superintendent of public
- 21 instruction, and among state mental hospitals, county authorities,
- 22 community mental health services, and other support services, which
- 23 shall to the maximum extent feasible also include the families of the
- 24 mentally ill, and other service providers; and
- 25 (6) Coordination of services aimed at reducing duplication in
- 26 service delivery and promoting complementary services among all
- 27 entities that provide mental health services to adults and children.
- It is the policy of the state to encourage the provision of a full
- 29 range of treatment and rehabilitation services in the state for mental
- 30 disorders. The legislature intends to encourage the development of

- 1 county-based and county-managed mental health services with adequate
- 2 local flexibility to assure eligible people in need of care access to
- 3 the least-restrictive treatment alternative appropriate to their needs,
- 4 and the availability of treatment components to assure continuity of
- 5 care. To this end, counties are encouraged to enter into joint
- 6 operating agreements with other counties to form regional systems of
- 7 care which integrate planning, administration, and service delivery
- 8 duties assigned to counties under chapters 71.05 and 71.24 RCW to
- 9 consolidate administration, reduce administrative layering, and reduce
- 10 administrative costs.
- 11 It is further the intent of the legislature to integrate the
- 12 provision of services to provide continuity of care through all phases
- 13 of treatment. To this end the legislature intends to promote active
- 14 engagement with mentally ill persons and collaboration between families
- 15 and service providers.
- 16 **Sec. 2.** RCW 71.24.025 and 1989 c 205 s 2 are each amended to read
- 17 as follows:
- 18 Unless the context clearly requires otherwise, the definitions in
- 19 this section apply throughout this chapter.
- 20 (1) "Acutely mentally ill" means a condition which is limited to a
- 21 short-term severe crisis episode of:
- 22 (a) A mental disorder as defined in RCW 71.05.020(2) or, in the
- 23 case of a child, as defined in RCW 71.34.020(12);
- 24 (b) Being gravely disabled as defined in RCW 71.05.020(1) or, in
- 25 the case of a child, as defined in RCW 71.34.020(8); or
- 26 (c) Presenting a likelihood of serious harm as defined in RCW
- 27 71.05.020(3) or, in the case of a child, as defined in RCW
- 28 71.34.020(11).

- 1 (2) "Available resources" means those funds which shall be
- 2 appropriated under this chapter by the legislature during any biennium
- 3 for the purpose of providing community mental health programs under RCW
- 4 71.24.045. When regional support networks are established or after
- 5 July 1, 1995, "available resources" means federal funds, except those
- 6 provided according to Title XIX of the social security act, and state
- 7 funds appropriated under this chapter or chapter 71.05 RCW by the
- 8 legislature during any biennium for the purpose of providing
- 9 residential services, resource management services, community support
- 10 services, and other mental health services. This does not include
- 11 funds appropriated for the purpose of operating and administering the
- 12 state psychiatric hospitals, except as negotiated according to RCW
- 13 71.24.300(1)(d).
- 14 (3) "Licensed service provider" means an entity licensed according
- 15 to this chapter or chapter 71.05 RCW that meets state minimum standards
- 16 or individuals licensed under chapter 18.57, 18.71, 18.83, or 18.88
- 17 RCW.
- 18 (4) "Child" means a person under the age of eighteen years.
- 19 (5) "Chronically mentally ill ((person)) adult" means ((a child
- 20 or)) an adult who has a mental disorder((, in the case of a child as
- 21 defined by chapter 71.34 RCW,)) and meets at least one of the following
- 22 criteria:
- 23 (a) Has undergone two or more episodes of hospital care for a
- 24 mental disorder within the preceding two years ((or, in the case of a
- 25 child, has been placed by the department or its designee two or more
- 26 times outside of the home, where the placements are related to a mental
- 27 disorder, as defined in chapter 71.34 RCW, and where the placements
- 28 progress toward a more restrictive setting. Placements by the
- 29 department include but are not limited to placements by child
- 30 protective services and child welfare services)); or

- 1 (b) Has experienced a continuous psychiatric hospitalization or
- 2 residential treatment exceeding six months' duration within the
- 3 preceding year; or
- 4 (c) Has been unable to engage in any substantial gainful activity
- 5 by reason of any mental disorder which has lasted for a continuous
- 6 period of not less than twelve months. "Substantial gainful activity"
- 7 shall be defined by the department by rule consistent with Public Law
- 8 92-603, as amended((, and shall include school attendance in the case
- 9 of a child; or
- 10 (d) In the case of a child, has been subjected to continual
- 11 distress as indicated by repeated physical or sexual abuse or
- 12 neglect)).
- 13 (6) "Severely emotionally disturbed child" means an infant or child
- 14 who has been determined by the regional support network to be
- 15 experiencing a mental disorder as defined in chapter 71.34 RCW,
- 16 <u>including those mental disorders that result in a behavioral or conduct</u>
- 17 disorder, that is clearly interfering with the child's functioning in
- 18 family or school or with peers and who meets at least one of the
- 19 <u>following criteria:</u>
- 20 <u>(a) Has undergone inpatient treatment or placement outside of the</u>
- 21 home related to a mental disorder within the last two years;
- 22 (b) Has undergone involuntary treatment under chapter 71.34 RCW
- 23 within the last two years;
- 24 (c) Is currently served by at least one of the following child-
- 25 <u>serving systems: Juvenile justice, child-protection/welfare, special</u>
- 26 <u>education</u>, or <u>developmental disabilities</u>;
- 27 (d) Is at risk of escalating maladjustment due to:
- 28 <u>(i) Chronic family dysfunction involving a mentally ill or</u>
- 29 <u>inadequate caretaker;</u>
- 30 (ii) Changes in custodial adult;

- 1 (iii) Going to, residing in, or returning from any placement
- 2 outside of the home, for example, psychiatric hospital, short-term
- 3 <u>inpatient</u>, <u>residential treatment</u>, <u>group or foster home</u>, <u>or a</u>
- 4 <u>correctional facility;</u>
- 5 (iv) Subject to repeated physical abuse or neglect;
- 6 (v) Drug or alcohol abuse; or
- 7 (vi) Homelessness.
- 8 (7) "Community mental health program" means all mental health
- 9 services established by a county authority. After July 1, 1995, or
- 10 when the regional support networks are established, "community mental
- 11 health program" means all activities or programs using available
- 12 resources.
- 13 $((\frac{7}{}))$ (8) "Community support services" means services for acutely
- 14 ((and)) mentally ill persons, chronically mentally ill ((persons))
- 15 <u>adults</u>, <u>and severely emotionally disturbed children</u> and includes: (a)
- 16 Discharge planning for clients leaving state mental hospitals, other
- 17 acute care inpatient facilities, inpatient psychiatric facilities for
- 18 persons under twenty-one years of age, and other children's mental
- 19 health residential treatment facilities; (b) sufficient contacts with
- 20 clients, families, schools, or significant others to provide for an
- 21 effective program of community maintenance; and (c) medication
- 22 monitoring. After July 1, 1995, or when regional support networks are
- 23 established, for adults and children "community support services" means
- 24 services authorized, planned, and coordinated through resource
- 25 management services including, at least, assessment, diagnosis,
- 26 emergency crisis intervention available twenty-four hours, seven days
- 27 a week, prescreening determinations for mentally ill persons being
- 28 considered for placement in nursing homes as required by federal law,
- 29 screening for patients being considered for admission to residential
- 30 services, diagnosis and treatment for acutely mentally ill and severely

- 1 emotionally disturbed children discovered under screening through the
- 2 <u>federal Title XIX early and periodic screening, diagnosis, and</u>
- 3 <u>treatment program</u>, investigation, legal, and other nonresidential
- 4 services under chapter 71.05 RCW, case management services, psychiatric
- 5 treatment including medication supervision, counseling, psychotherapy,
- 6 assuring transfer of relevant patient information between service
- 7 providers, other services determined by regional support networks, and
- 8 maintenance of a patient tracking system for chronically mentally ill
- 9 ((persons)) adults and severely emotionally disturbed children.
- 10 $((\frac{8}{8}))$ "County authority" means the board of county
- 11 commissioners, county council, or county executive having authority to
- 12 establish a community mental health program, or two or more of the
- 13 county authorities specified in this subsection which have entered into
- 14 an agreement to provide a community mental health program.
- 15 (((9))) (10) "Department" means the department of social and health
- 16 services.
- 17 $((\frac{10}{10}))$ Mental health services means community services
- 18 pursuant to RCW 71.24.035(5)(b) and other services provided by the
- 19 state for the mentally ill. When regional support networks are
- 20 established, or after July 1, 1995, "mental health services" shall
- 21 include all services provided by regional support networks.
- 22 $((\frac{11}{11}))$ <u>(12)</u> "Mentally ill persons" and "the mentally ill" mean
- 23 persons and conditions defined in subsections (1), (5), (6), and
- 24 $((\frac{15}{15}))$ <u>(16)</u> of this section.
- 25 $((\frac{12}{12}))$ (13) "Regional support network" means a county authority
- 26 or group of county authorities recognized by the secretary that enter
- 27 into joint operating agreements to contract with the secretary pursuant
- 28 to this chapter.

 $((\frac{13}{13}))$ (14) "Residential services" means a facility or distinct 1 2 part thereof which provides food and shelter, and may include treatment 3 services. 4 When regional support networks are established, or after July 1, 1995, for adults and children "residential services" means a complete 5 6 range of residences and supports authorized by resource management services and which may involve a facility, a distinct part thereof, or 7 services which support community living, for acutely mentally ill 8 9 persons, chronically mentally ill ((persons)) adults, severely 10 emotionally disturbed children, or seriously disturbed ((persons)) adults determined by the regional support network to be at risk of 11 becoming acutely or chronically mentally ill. The services shall 12 include at least evaluation and treatment services as defined in 13 14 chapter 71.05 RCW, acute crisis respite care, long-term adaptive and 15 rehabilitative care, and supervised and supported living services, and shall also include any residential services developed to service 16 17 mentally ill persons in nursing homes. Residential services for 18 children in out-of-home placements related to their mental disorder 19 shall not include the costs of food and shelter, except for children's 20 <u>long-term residential facilities existing prior to January 1, 1991.</u> $((\frac{14}{1}))$ (15) "Resource management services" mean the planning, 21 coordination, and authorization of residential services and community 22 support services administered pursuant to an individual service plan 23 24 for acutely mentally ill adults and children, chronically mentally ill adults ((and children)), severely emotionally disturbed children, or 25 seriously disturbed adults ((and children)) determined by the regional 26 27 support network at their sole discretion to be at risk of becoming acutely or chronically mentally ill. Such planning, coordination, and 28 29 authorization shall include mental health screening for children eligible under the federal Title XIX early and periodic screening, 30

- 1 diagnosis, and treatment program. Resource management services include
- 2 seven day a week, twenty-four hour a day availability of information
- 3 regarding mentally ill adults' and children's enrollment in services
- 4 and their individual service plan to county-designated mental health
- 5 professionals, evaluation and treatment facilities, and others as
- 6 determined by the regional support network.
- 7 (((15))) (16) "Seriously disturbed person" means a person who:
- 8 (a) Is gravely disabled or presents a likelihood of serious harm to
- 9 oneself or others as a result of a mental disorder as defined in
- 10 chapter 71.05 RCW;
- 11 (b) Has been on conditional release status at some time during the
- 12 preceding two years from an evaluation and treatment facility or a
- 13 state mental health hospital;
- 14 (c) Has a mental disorder which causes major impairment in several
- 15 areas of daily living;
- 16 (d) Exhibits suicidal preoccupation or attempts; or
- 17 (e) Is a child diagnosed by a mental health professional, as
- 18 defined in RCW 71.05.020, as experiencing a mental disorder which is
- 19 clearly interfering with the child's functioning in family or school or
- 20 with peers or is clearly interfering with the child's personality
- 21 development and learning.
- $((\frac{16}{16}))$ "Secretary" means the secretary of social and health
- 23 services.
- 24 $((\frac{17}{17}))$ <u>(18)</u> "State minimum standards" means: (a) Minimum
- 25 requirements for delivery of mental health services as established by
- 26 departmental rules and necessary to implement this chapter, including
- 27 but not limited to licensing service providers and services; (b)
- 28 minimum service requirements for licensed service providers for the
- 29 provision of mental health services as established by departmental
- 30 rules pursuant to chapter 34.05 RCW as necessary to implement this

- 1 chapter, including, but not limited to: Qualifications for staff
- 2 providing services directly to mentally ill persons; the intended
- 3 result of each service; and the rights and responsibilities of persons
- 4 receiving mental health services pursuant to this chapter; (c) minimum
- 5 requirements for residential services as established by the department
- 6 in rule based on clients' functional abilities and not solely on their
- 7 diagnoses, limited to health and safety, staff qualifications, and
- 8 program outcomes. Minimum requirements for residential services are
- 9 those developed in collaboration with consumers, families, counties,
- 10 regulators, and residential providers serving the mentally ill.
- 11 Minimum requirements encourage the development of broad-range
- 12 residential programs, including integrated housing and cross-systems
- 13 programs where appropriate, and do not unnecessarily restrict
- 14 programming flexibility; and (d) minimum standards for community
- 15 support services and resource management services, including at least
- 16 qualifications for resource management services, client tracking
- 17 systems, and the transfer of patient information between service
- 18 providers.
- 19 **Sec. 3.** RCW 71.24.035 and 1990 1st ex.s. c 8 s 1 are each amended
- 20 to read as follows:
- 21 (1) The department is designated as the state mental health
- 22 authority.
- 23 (2) The secretary may provide for public, client, and licensed
- 24 service provider participation in developing the state mental health
- 25 program.
- 26 (3) The secretary shall provide for participation in developing the
- 27 state mental health program for children and other underserved
- 28 populations, by including representatives on any committee established
- 29 to provide oversight to the state mental health program.

- 1 (4) The secretary shall be designated as the county authority if a
- 2 county fails to meet state minimum standards or refuses to exercise
- 3 responsibilities under RCW 71.24.045.
- 4 (5) The secretary shall:
- 5 (a) Develop a biennial state mental health program that
- 6 incorporates county biennial needs assessments and county mental health
- 7 service plans and state services for mentally ill adults and children.
- 8 The secretary may also develop a six-year state mental health plan;
- 9 (b) Assure that any county community mental health program provides
- 10 access to treatment for the county's residents in the following order
- 11 of priority: (i) The acutely mentally ill; (ii) ((the)) chronically
- 12 mentally ill adults and severely emotionally disturbed children; and
- 13 (iii) the seriously disturbed. Such programs shall provide:
- 14 (A) Outpatient services;
- 15 (B) Emergency care services for twenty-four hours per day;
- 16 (C) Day treatment for mentally ill persons which includes training
- 17 in basic living and social skills, supported work, vocational
- 18 rehabilitation, and day activities. Such services may include
- 19 therapeutic treatment. In the case of a child, day treatment includes
- 20 age-appropriate basic living and social skills, educational and
- 21 prevocational services, day activities, and therapeutic treatment;
- 22 (D) Screening for patients being considered for admission to state
- 23 mental health facilities to determine the appropriateness of admission;
- 24 (E) Consultation and education services; and
- 25 (F) Community support services;
- 26 (c) Develop and promulgate rules establishing state minimum
- 27 standards for the delivery of mental health services including, but not
- 28 limited to:
- 29 (i) Licensed service providers;
- 30 (ii) Regional support networks; and

- 1 (iii) Residential and inpatient services, evaluation and treatment
- 2 services and facilities under chapter 71.05 RCW, resource management
- 3 services, and community support services;
- 4 (d) Assure that the special needs of minorities, the elderly,
- 5 disabled, children, and low-income persons are met within the
- 6 priorities established in this section;
- 7 (e) Establish a standard contract or contracts, consistent with
- 8 state minimum standards, which shall be used by the counties;
- 9 (f) Establish, to the extent possible, a standardized auditing
- 10 procedure which minimizes paperwork requirements of county authorities
- 11 and licensed service providers;
- 12 (g) Develop and maintain an information system to be used by the
- 13 state, counties, and regional support networks when they are
- 14 established which shall include a tracking method which allows the
- 15 department and regional support networks to identify mental health
- 16 clients' participation in any mental health service or public program
- 17 on an immediate basis. The information system shall not include
- 18 individual patient's case history files. Confidentiality of client
- 19 information and records shall be maintained as provided in this chapter
- 20 and in RCW 71.05.390, 71.05.400, 71.05.410, 71.05.420, 71.05.430, and
- 21 71.05.440. The system shall be fully operational no later than January
- 22 1, 1993: PROVIDED, HOWEVER, That when a regional support network is
- 23 established, the department shall have an operational interim tracking
- 24 system for that network that will be adequate for the regional support
- 25 network to perform its required duties under this chapter;
- (h) License service providers who meet state minimum standards;
- (i) Certify regional support networks that meet state minimum
- 28 standards;

- 1 (j) Periodically inspect certified regional support networks and
- 2 licensed service providers at reasonable times and in a reasonable
- 3 manner; and
- 4 (k) Fix fees to be paid by evaluation and treatment centers to the
- 5 secretary for the required inspections;
- 6 (1) Monitor and audit counties, regional support networks, and
- 7 licensed service providers as needed to assure compliance with
- 8 contractual agreements authorized by this chapter;
- 9 (m) Prior to September 1, 1989, adopt such rules as are necessary
- 10 to implement the department's responsibilities under this chapter
- 11 pursuant to chapter 34.05 RCW: PROVIDED, That such rules shall be
- 12 submitted to the appropriate committees of the legislature for review
- 13 and comment prior to adoption; and
- 14 (n) Beginning July 1, 1989, and continuing through July 1, 1993,
- 15 track by region and county the use and cost of state hospital and local
- 16 evaluation and treatment facilities for seventy-two hour detention,
- 17 fourteen, ninety, and one hundred eighty day commitments pursuant to
- 18 chapter 71.05 RCW, voluntary care in state hospitals, and voluntary
- 19 community inpatient care covered by the medical assistance program.
- 20 Service use and cost reports shall be provided to regions in a timely
- 21 fashion at six-month intervals.
- 22 (6) The secretary shall use available resources appropriated
- 23 specifically for community mental health programs only for programs
- 24 under RCW 71.24.045. After July 1, 1995, or when regional support
- 25 networks are established, available resources may be used only for
- 26 regional support networks.
- 27 (7) Each certified regional support network and licensed service
- 28 provider shall file with the secretary, on request, such data,
- 29 statistics, schedules, and information as the secretary reasonably
- 30 requires. A certified regional support network or licensed service

- 1 provider which, without good cause, fails to furnish any data,
- 2 statistics, schedules, or information as requested, or files fraudulent
- 3 reports thereof, may have its certification or license revoked or
- 4 suspended.
- 5 (8) The secretary may suspend, revoke, limit, or restrict a
- 6 certification or license, or refuse to grant a certification or license
- 7 for failure to conform to the law, applicable rules and regulations, or
- 8 applicable standards, or failure to meet the minimum standards
- 9 established pursuant to this section.
- 10 (9) The superior court may restrain any regional support network or
- 11 service provider from operating without certification or a license or
- 12 any other violation of this section. The court may also review,
- 13 pursuant to procedures contained in chapter 34.05 RCW, any denial,
- 14 suspension, limitation, restriction, or revocation of certification or
- 15 license, and grant other relief required to enforce the provisions of
- 16 this chapter.
- 17 (10) Upon petition by the secretary, and after hearing held upon
- 18 reasonable notice to the facility, the superior court may issue a
- 19 warrant to an officer or employee of the secretary authorizing him or
- 20 her to enter at reasonable times, and examine the records, books, and
- 21 accounts of any regional support network or service provider refusing
- 22 to consent to inspection or examination by the authority.
- 23 (11) The secretary shall adopt such rules as may be necessary to
- 24 effectuate the intent and purposes of this chapter, which shall include
- 25 but not be limited to certification and licensing and other action
- 26 relevant to certifying regional support networks and licensing service
- 27 providers.
- 28 (12) Notwithstanding the existence or pursuit of any other remedy,
- 29 the secretary may, in the manner provided by law, upon the advice of
- 30 the attorney general who shall represent the secretary in the

- 1 proceedings, maintain an action in the name of the state for an
- 2 injunction or other process against any person or governmental unit to
- 3 restrain or prevent the establishment, conduct, or operation of a
- 4 regional support network or service provider without certification or
- 5 a license under this chapter.
- 6 (13) The standards for certification of evaluation and treatment
- 7 facilities shall include standards relating to maintenance of good
- 8 physical and mental health and other services to be afforded persons
- 9 pursuant to this chapter and chapter 71.05 RCW, and shall otherwise
- 10 assure the effectuation of the purposes and intent of this chapter and
- 11 chapter 71.05 RCW.
- 12 (14)(a) The department, in consultation with affected parties,
- 13 shall establish a distribution formula that reflects county needs
- 14 assessments based on the number of persons who are acutely mentally
- 15 ill, chronically mentally ill, severely emotionally disturbed, and
- 16 seriously disturbed as defined in chapter 71.24 RCW. The formula shall
- 17 take into consideration the impact on counties of demographic factors
- 18 in counties which result in concentrations of priority populations as
- 19 defined in subsection (15) of this section. These factors shall include
- 20 the population concentrations resulting from commitments under the
- 21 involuntary treatment act, chapter 71.05 RCW, to state psychiatric
- 22 hospitals, as well as concentration in urban areas, at border crossings
- 23 at state boundaries, and other significant demographic and workload
- 24 factors.
- 25 (b) The department shall submit a proposed distribution formula in
- 26 accordance with this section to the ways and means and health ((care
- 27 and corrections)) and long-term care committees of the senate and to
- 28 the ways and means and human services committees of the house of
- 29 representatives by October 1, $((\frac{1989}{1991}))$ 1991. The formula shall also
- 30 include a projection of the funding allocations that will result for

- 1 each county, which specifies allocations according to priority
- 2 populations, including the allocation for services to children and
- 3 other underserved populations.
- 4 (15) To supersede duties assigned under subsection (5) (a) and (b)
- 5 of this section, and to assure a county-based, integrated system of
- 6 care for acutely mentally ill adults and children, chronically mentally
- 7 ill adults ((and children)), severely emotionally disturbed children,
- 8 and seriously disturbed adults and children who are determined by
- 9 regional support networks at their sole discretion to be at risk of
- 10 becoming acutely or chronically mentally ill, or severely emotionally
- 11 <u>disturbed</u>, the secretary shall encourage the development of regional
- 12 support networks as follows:
- 13 By December 1, 1989, the secretary shall recognize regional support
- 14 networks requested by counties or groups of counties.
- 15 All counties wishing to be recognized as a regional support network
- 16 on December 1, 1989, shall submit their intentions regarding
- 17 participation in the regional support networks by October 30, 1989,
- 18 along with preliminary plans. Counties wishing to be recognized as a
- 19 regional support network by January 1 of any year thereafter shall
- 20 submit their intentions by October 30 of the previous year along with
- 21 preliminary plans. The secretary shall assume all duties assigned to
- 22 the nonparticipating counties under chapters 71.05 and 71.24 RCW on
- 23 July 1, 1995. Such responsibilities shall include those which would
- 24 have been assigned to the nonparticipating counties under regional
- 25 support networks.
- The implementation of regional support networks, or the secretary's
- 27 assumption of all responsibilities under chapters 71.05 and 71.24 RCW,
- 28 shall be included in all state and federal plans affecting the state
- 29 mental health program including at least those required by this

- 1 chapter, the medicaid program, and P.L. 99-660. Nothing in these plans
- 2 shall be inconsistent with the intent and requirements of this chapter.
- 3 (16) The secretary shall:
- 4 (a) Disburse the first funds for the regional support networks that
- 5 are ready to begin implementation by January 1, 1990, or within sixty
- 6 days of approval of the biennial contract. The department must either
- 7 approve or reject the biennial contract within sixty days of receipt.
- 8 (b) Enter into biennial contracts with regional support networks to
- 9 begin implementation between January 1, 1990, and March 1, 1990, and
- 10 complete implementation by June 1995. The contracts shall be
- 11 consistent with available resources. No contract shall be approved
- 12 that does not include progress toward meeting the goals of this chapter
- 13 by taking responsibility for: (i) Short-term commitments; (ii)
- 14 residential care; and (iii) emergency response systems.
- 15 (c) By July 1, 1993, allocate one hundred percent of available
- 16 resources to regional support networks created by January 1, 1990, in
- 17 a single grant. Regional support networks created by January 1, 1991,
- 18 shall receive a single block grant by July 1, 1993; regional support
- 19 networks created by January 1, 1992, shall receive a single block grant
- 20 by July 1, 1994; and regional support networks created by January 1,
- 21 1993, shall receive a single block grant by July 1, 1995. The grants
- 22 shall include funds currently provided for all residential services,
- 23 all services pursuant to chapter 71.05 RCW, and all community support
- 24 services and shall be distributed in accordance with a formula
- 25 submitted to the legislature by January 1, 1993, in accordance with
- 26 subsection (14) of this section.
- 27 (d) By January 1, 1990, allocate available resources to regional
- 28 support networks for community support services, resource management
- 29 services, and residential services excluding evaluation and treatment
- 30 facilities provided pursuant to chapter 71.05 RCW in a single grant

- 1 using the distribution formula established in subsection (14) of this
- 2 section.
- 3 (e) By March 1, 1990, or within sixty days of approval of the
- 4 contract continuing through July 1, 1993, provide grants as
- 5 specifically appropriated by the legislature to regional support
- 6 networks for evaluation and treatment facilities for persons detained
- 7 or committed for periods up to seventeen days according to chapter
- 8 71.05 RCW. For regional support networks created by January 1, 1993,
- 9 provide grants as specifically appropriated by the legislature to
- 10 regional support networks for evaluation and treatment facilities for
- 11 persons detained or committed for periods up to seventeen days
- 12 according to chapter 71.05 RCW through July 1, 1995.
- 13 (f) Notify regional support networks of their allocation of
- 14 available resources at least sixty days prior to the start of a new
- 15 biennial contract
- 16 period.
- 17 (g) ((Study and report to the legislature by December 1, 1989, on
- 18 expanding the use of federal Title XIX funds and the definition of
- 19 institutions for mental diseases to provide services to persons who are
- 20 acutely mentally ill, chronically mentally ill, or at risk of becoming
- 21 so. The study shall also include an assessment of the impact of Title
- 22 XIX funds and the definition of institutions for mental diseases on the
- 23 use of state funds to provide needed mental health services to the
- 24 chronically mentally ill.
- 25 (h))) Deny funding allocations to regional support networks based
- 26 solely upon formal findings of noncompliance with the terms of the
- 27 regional support network's contract with the department. Written
- 28 notice and at least thirty days for corrective action must precede any
- 29 such action. In such cases, regional support networks shall have full
- 30 rights to appeal under chapter 34.05 RCW.

- 1 (((i))) (h) Identify in its departmental biennial operating and 2 capital budget requests the funds requested by regional support 3 networks to implement their responsibilities under this chapter.
- 4 (((j))) <u>(i)</u> Contract to provide or, if requested, make grants to 5 counties to provide technical assistance to county authorities or 6 groups of county authorities to develop regional support networks.
- 7 (17) The department of social and health services, in cooperation with the state congressional delegation, shall actively seek waivers of 8 9 federal requirements and such modifications of federal regulations as 10 are necessary to allow federal medicaid reimbursement for services provided by free-standing evaluation and treatment facilities certified 11 under chapter 71.05 RCW. The department shall periodically report its 12 efforts to the health care and corrections committee of the senate and 13 14 the human services committee of the house of representatives.
- 15 (18) The secretary shall establish a task force to examine the 16 recruitment, training, and compensation of qualified mental health 17 professionals in the community, which shall include the advantages and 18 disadvantages of establishing a training academy, loan forgiveness 19 program, or educational stipends offered in exchange for commitments of 20 employment in mental health. The task force shall report back to the 21 appropriate committees of the legislature by January 1, 1990.
- *NEW SECTION. Sec. 4. By December 1, 1991, the department shall develop criteria under the federal Title XIX early and periodic screening, diagnosis, and treatment program to serve acutely mentally ill and severely emotionally disturbed children in a manner that maximizes federal reimbursement by:
- (1) Developing qualifications for certified mental health screening providers and ensuring that mental health screening, as appropriate and

- 1 medically necessary, is coordinated with or does not duplicate complete
- 2 screening examinations;
- 3 (2) Developing, in consultation with regional support networks and
- 4 private practitioners, criteria for use by providers under the early
- 5 and periodic screening, diagnosis, and treatment program to identify
- 6 children with mental disorders eligible for referral to further
- 7 evaluation, diagnosis, and treatment planning;
- 8 (3) Requiring prior authorization and utilization review for
- 9 residential and inpatient services, including inpatient acute
- 10 hospitalizations and evaluation and treatment facilities as defined in
- 11 RCW 71.34.020; and
- 12 (4) Providing reimbursement for specialized family, home, school,
- 13 and community-based mental health services or programs designed to
- 14 promote primary prevention or intervention and maximize the development
- 15 and potential of acutely mentally ill and severely emotionally
- 16 disturbed children and their families.
- 17 The plan shall be submitted to appropriate committees of the
- 18 legislature on or before December 1, 1991.
- 19 *Sec. 4 was vetoed, see message at end of chapter.
- 20 **Sec. 5.** RCW 71.24.045 and 1989 c 205 s 4 are each amended to read
- 21 as follows:
- The county authority shall:
- 23 (1) Submit biennial needs assessments beginning January 1, 1983,
- 24 and mental health service plans which incorporate all services provided
- 25 for by the county authority consistent with state minimum standards and
- 26 which provide access to treatment for the county's residents including
- 27 children and other underserved populations who are acutely mentally
- 28 ill, chronically mentally ill, severely emotionally disturbed, or
- 29 seriously disturbed. The county program shall provide:

- 1 (a) Outpatient services;
- 2 (b) Emergency care services for twenty-four hours per day;
- 3 (c) Day treatment for mentally ill persons which includes training
- 4 in basic living and social skills, supported work, vocational
- 5 rehabilitation, and day activities. Such services may include
- 6 therapeutic treatment. In the case of a child, day treatment includes
- 7 age-appropriate basic living and social skills, educational and
- 8 prevocational services, day activities, and therapeutic treatment;
- 9 (d) Screening for patients being considered for admission to state
- 10 mental health facilities to determine appropriateness of admission;
- 11 (e) Consultation and education services;
- 12 (f) Residential and inpatient services, if the county chooses to
- 13 provide such optional services; and
- 14 (g) Community support services.
- The county shall develop the biennial needs assessment based on
- 16 clients to be served, services to be provided, and the cost of those
- 17 services, and may include input from the public, clients, and licensed
- 18 service providers. Each county authority may appoint a county mental
- 19 health advisory board which shall review and provide comments on plans
- 20 and policies developed by the county authority under this chapter. The
- 21 composition of the board shall be broadly representative of the
- 22 demographic character of the county and the mentally ill persons served
- 23 therein. Length of terms of board members shall be determined by the
- 24 county authority;
- 25 (2) Contract as needed with licensed service providers. The county
- 26 authority may, in the absence of a licensed service provider entity,
- 27 become a licensed service provider entity pursuant to minimum standards
- 28 required for licensing by the department for the purpose of providing
- 29 services not available from licensed service providers;

- 1 (3) Operate as a licensed service provider if it deems that doing
- 2 so is more efficient and cost effective than contracting for services.
- 3 When doing so, the county authority shall comply with rules promulgated
- 4 by the secretary that shall provide measurements to determine when a
- 5 county provided service is more efficient and cost effective.
- 6 (4) Monitor and perform biennial fiscal audits of licensed service
- 7 providers who have contracted with the county to provide services
- 8 required by this chapter. The monitoring and audits shall be performed
- 9 by means of a formal process which insures that the licensed service
- 10 providers and professionals designated in this subsection meet the
- 11 terms of their contracts, including the minimum standards of service
- 12 delivery as established by the department;
- 13 (5) Assure that the special needs of minorities, the elderly,
- 14 disabled, children, and low-income persons are met within the
- 15 priorities established in this chapter;
- 16 (6) Maintain patient tracking information in a central location as
- 17 required for resource management services;
- 18 (7) Use not more than two percent of state-appropriated community
- 19 mental health funds, which shall not include federal funds, to
- 20 administer community mental health programs under RCW 71.24.155:
- 21 PROVIDED, That county authorities serving a county or combination of
- 22 counties whose population is equal to or greater than that of a county
- 23 of the first class may be entitled to sufficient state-appropriated
- 24 community mental health funds to employ up to one full-time employee or
- 25 the equivalent thereof in addition to the two percent limit established
- 26 in this subsection when such employee is providing staff services to a
- 27 county mental health advisory board;
- 28 (8) Coordinate services for individuals who have received services
- 29 through the community mental health system and who become patients at
- 30 a state mental hospital.

- 1 NEW SECTION. Sec. 6. RCW 71.24.800 and 1987 c 439 s 4 are each
- 2 repealed.
- 3 <u>NEW SECTION.</u> **Sec. 7.** If any part of this act is found to be in
- 4 conflict with federal requirements that are a prescribed condition to
- 5 the allocation of federal funds to the state, the conflicting part of
- 6 this act is inoperative solely to the extent of the conflict and with
- 7 respect to the agencies directly affected, and this finding does not
- 8 affect the operation of the remainder of this act in its application to
- 9 the agencies concerned. The rules under this act shall meet federal
- 10 requirements that are a necessary condition to the receipt of federal
- 11 funds by the state.
- 12 However, if any part of this act conflicts with such federal
- 13 requirements, the state appropriation for mental health services
- 14 provided to children whose mental disorders are discovered under
- 15 screening through the federal Title XIX early and periodic screening,
- 16 diagnosis, and treatment program shall be provided through the division
- 17 of medical assistance and no state funds appropriated to the division
- 18 of mental health shall be expended or transferred for this purpose.

Passed the Senate April 28, 1991.

Passed the House April 28, 1991.

Approved by the Governor May 20, 1991, with the exception of certain items which were vetoed.

Filed in Office of Secretary of State May 20, 1991.

- 1 Note: Governor's explanation of partial veto is as follows:
- "I am returning herewith, without my approval as to section 4, 3 Substitute Senate Bill No. 5670, entitled:
- 4 "AN ACT Relating to screening and treatment of children for mental health services."
- I am pleased with the efforts this year to organize an effective mental health system for children. The legislators involved have successfully passed thoughtful legislation which will improve the lives of children in our state.
- Section 4 of this bill conflicts with section 13 of Engrossed 11 Substitute House Bill No. 1608, in that it also requires a legislative

- report with plans for folding the Early Periodic Screening, Diagnosis and Treatment program into the children's mental health system. Engrossed Substitute House Bill No. 1608 also contains language requiring an inventory of all children's mental health programs as well as proposals for reducing categorical barriers to serving children. These requirements will produce valuable products.
- For that reason, I will sign that provision into law and have vetoed section 4 of this bill. In doing so, I have directed the Office of Financial Management and the Department of Social and Health Services staff to develop a report that responds to the requirements in both bills.
- With the exception of section 4, Substitute Senate Bill No. 5670 is approved."